## CHAPTER

## Supply, Demand, and Government Policies

# Erimalies of. conomics N: Gregory Mankiw 

## Premium PowerPoint Slides

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## In this chapter,

## look for the answers to these questions:

- What are price ceilings and price floors? What are some examples of each?
- How do price ceilings and price floors affect market outcomes?
- How do taxes affect market outcomes? How do the effects depend on whether the tax is imposed on buyers or sellers?
- What is the incidence of a tax? What determines the incidence?


## Government Policies That Alter the Private Market Outcome

- Price controls (video)
: a legal maximum on the price of a good or service Example: rent control
- _ a legal minimum on the price of a good or service Example: minimum wage
- Taxes
- The govt can make buyers or sellers pay a specific amount on each unit bought/sold.

We will use the supply/demand model to see how each policy affects the market outcome (the price buyers pay, the price sellers receive, and eq'm quantity).

# EXAMPLE 1: The Market for Apartments Price Ceiling - Rent Control 



## How Price Ceilings Affect Market Outcomes

A price ceiling above the eq'm price is
$\overline{\text { has no effect }}^{-}$ on the market outcome.


## How Price Ceilings Affect Market Outcomes

The eq'm price (\$800) is above the ceiling and therefore
$\qquad$
The ceiling is a binding constraint on the price, causes a
 shortage.

## How Price Ceilings Affect Market Outcomes

In the long run, supply and demand are more

So, the shortage is larger.


## Shortages and Rationing

- With a shortage, sellers must
- Some
- (1) Long lines
(2) Discrimination according to sellers' biases
- These mechanisms are often unfair, and inefficient.
- In contrast, when prices are not controlled, the rationing mechanism is efficient (the goods go to the buyers that value them most highly) and impersonal (and thus fair).


## Example 1.5: Lines at the gas pump

- 1973, OPEC raised the price of crude oil
- Reduced the supply of gasoline
- Long lines at gas stations
- What was responsible for the long gas lines?
- OPEC: created shortage of gasoline
- U.S. government regulations: price ceiling on gasoline
- Before OPEC raised the price of crude oil
- Equilibrium price - below price ceiling: no effect
- When the price of crude oil rose
- Reduced the supply of gasoline
- Equilibrium price - above price ceiling: shortage


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## The market for gasoline with a price ceiling

(a) The price ceiling on gasoline
(b) The price ceiling on gasoline

Price of Gasoline

1. Initially, the price ceiling is not binding is not binding


Price of is binding


Panel (a) shows the gasoline market when the price ceiling is not binding because the equilibrium price, $P_{1}$, is below the ceiling. Panel (b) shows the gasoline market after an increase in the price of crude oil (an input into making gasoline) shifts the supply curve to the left from $S_{1}$ to $S_{2}$. In an unregulated market, the price would have risen from $P_{1}$ to $P_{2}$. The price ceiling, however, prevents this from happening. At the binding price ceiling, consumers are willing to buy $Q_{D}$, but producers of gasoline are willing to sell only $Q_{S}$. The difference between quantity demanded and quantity supplied, $Q_{D}-Q_{S}$, measures the gasoline shortage.

# Example 2: Price Floor The minimum wage 

- Price floor: minimum wage (video)
- Lowest legal price for labor that any employer may pay
- Fair Labor Standards Act of 1938
- Ensure workers a minimally adequate standard of living
- Now at $\qquad$ per hour


## The minimum wage

- Market for labor
- Workers -
- Firms -
- If minimum wage - above equilibrium
- Unemployment
- Higher income - workers who have jobs
- Lower income - workers who cannot find jobs


## The minimum wage

- Impact of the minimum wage
- Workers with high skills and much experience
- Not affected: Equilibrium wages - above the minimum
- Minimum wage - not binding
- Teenage labor - least skilled and least experienced
- Low equilibrium wages
- Willing to accept a lower wage in exchange for on-the-job training
- Minimum wage - binding


# EXAMPLE 2: The Market for Unskilled Labor Price Floor - Minimum Wage 



## How Price Floors Affect Market Outcomes

A price floor
the
eq'm price is not binding has no effect on the market outcome.


## How Price Floors Affect Market Outcomes

The eq'm wage (\$4)

(i.e.,
unemployment).

## The Minimum Wage

Min wage laws do not affect highly skilled workers.

They do affect teen workers.

Studies:
A 10\% increase in the min wage raises teen unemployment by $1-3 \%$.

## How the minimum wage affects the labor market

(a) A free labor market

(b) A Labor Market with a

Binding Minimum Wage


Panel (a) shows a labor market in which the wage adjusts to balance labor supply and labor demand. Panel (b) shows the impact of a binding minimum wage. Because the minimum wage is a price floor, it causes a surplus: The quantity of labor supplied exceeds the quantity demanded. The result is unemployment.

## ACTIVE LEARNING 1 Price controls

Determine effects of:
A. $\$ 90$ price ceiling
B. $\$ 90$ price floor
C. $\$ 120$ price floor

## ACTIVELEARNING 1

## A. $\$ 90$ price ceiling

The price falls to $\$ 90$.

Buyers demand 120 rooms, sellers supply 90 , leaving a shortage.


## ACTIVELEARNING 1

## B. $\$ 90$ price floor

Eq'm price is above the floor, so floor is not binding.
$P=\$ 100$,
$Q=100$ rooms.


## ACTIVELEARNING 1 C. $\$ 120$ price floor

The price rises to $\$ 120$.

Buyers demand 60 rooms, sellers supply 120 , causing a surplus.

## Evaluating Price Controls

- Recall one of the Ten Principles from Chapter 1: Markets are usually a good way to organize economic activity.
- Prices are the signals that guide the allocation of society's resources. This allocation is altered when policymakers restrict prices.
- Price controls often intended to help the poor, but often hurt more than help.


## Taxes

- The govt levies taxes on many goods \& services to raise revenue to pay for national defense, public schools, etc.
- The govt can make buyers or sellers pay the tax.
- The tax can be a \% of the good's price, or a specific amount for each unit sold.
- For simplicity, we analyze only.


## EXAMPLE 3: The Market for Pizza Why put a tax on pizza?

Eq'm w/o tax<br>

## A Tax on Buyers

Hence, a tax on buyers shifts the $\boldsymbol{D}$ curve down by the amount of the tax.
$\boldsymbol{P}$ would have to fall by $\$ 1.50$ to make buyers willing to buy same Q as before.
E.g., if $\boldsymbol{P}$ falls from $\$ 10.00$ to $\$ 8.50$, buyers still willing to purchase 500 pizzas.

## A Tax on Buyers

New eq'm:
$Q=450$
Sellers
receive

Difference
between them
$=\$ 1.50=\operatorname{tax}$

Effects of a $\$ 1.50$ per unit tax on buyers

## The Incidence of a Tax:

how the burden of a tax is shared among market participants

In our example,<br>buyers pay<br>$\qquad$



## A Tax on Sellers

The tax effectively raises sellers' costs by $\$ 1.50$ per pizza.
Sellers will supply 500 pizzas only if
Prises to \$11.50, to compensate for this cost increase.

Hence, a tax on sellers shifts the S curve up by the amount of the tax.

## A Tax on Sellers

New eq'm:
$Q=450$
Buyers pay
$P_{B}=\$ 11.00$
Sellers
receive
$\boldsymbol{P}_{\boldsymbol{s}}=\$ 9.50$
Difference
between them
$=\$ 1.50=$ tax

Effects of a $\$ 1.50$ per unit tax on sellers


## The Outcome Is the Same in Both Cases!

 The effects on $\boldsymbol{P}$ and $\boldsymbol{Q}$, and the tax incidence are the same whether the tax is imposed on buyers or sellers!What matters is this:
between the price buyers pay and the price sellers receive.


## ACTIVELEARNING 2

## Effects of a tax

Suppose govt imposes a tax on buyers of \$30 per room.

Find new
$\boldsymbol{Q}, \boldsymbol{P}_{\mathrm{B}}, \boldsymbol{P}_{\mathrm{S}}$, and incidence of tax.


## ACTIVELEARNING 2

## Answers

$Q=80$ $P_{\mathrm{B}}=\$ 110$
$\boldsymbol{P}_{\mathrm{S}}=\$ 80$

Incidence


## Elasticity and Tax Incidence

CASE 1: Supply is more elastic than demand


It's easier for sellers
than buyers to leave the market.
So buyers bear most of the burden of the tax.
$Q$

## Elasticity and Tax Incidence

CASE 2: Demand is more elastic than supply


It's easier for buyers than sellers to leave the market.
Sellers bear most of the burden of the tax.

## Can congress distribute the burden of a

 payroll tax?- Payroll taxes
- Deducted from the amount you earned
- By law, the tax burden:
- Half of the tax -
- Out of firm's revenue
- Half of the tax -
- Deducted from workers' paychecks
- Tax incidence analysis
- Payroll tax = tax on a good
- Good = labor
- Price = wage


# Can congress distribute the burden of a payroll tax? 

- Wage received by workers falls
- Wage paid by firms rises
- Workers and firms share the burden of the tax
- Not necessarily fifty-fifty as the legislation requires
- Lawmakers
- Can decide whether a tax comes from the buyer's pocket or from the seller's
- Cannot legislate the true burden of a tax
- Tax incidence:


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## A payroll tax



A payroll tax places a wedge between the wage that workers receive and the wage that firms pay. Comparing wages with and without the tax, you can see that workers and firms share the tax burden. This division of the tax burden between workers and firms does not depend on whether the government levies the tax on workers, levies the tax on firms, or divides the tax equally between the two groups.

## Taxes

- Elasticity and tax incidence
- Dividing the tax burden
- Very elastic supply and relatively inelastic demand
- Sellers -
- Buyers -
- Relatively inelastic supply and very elastic demand
- Sellers -
- Buyers -


## Taxes

- Tax burden - falls more heavily on the side of the market that is
- Small elasticity (inelastic) of demand
- Buyers do not have good alternatives to consuming this good
- Small elasticity (inelastic) of supply
- Sellers do not have good alternatives to producing this good


## CONCLUSION: Government Policies and the Allocation of Resources

- Each of the policies in this chapter affects the allocation of society's resources.
- Example 1: A tax on pizza reduces eq'm $\boldsymbol{Q}$. With less production of pizza, resources (workers, ovens, cheese) will become available to other industries.
- Example 2: A binding minimum wage causes a surplus of workers, a waste of resources.
- So, it's important for policymakers to apply such policies very carefully.


## CHAPTER SUMMARY

- A price ceiling is a legal maximum on the price of a good. An example is rent control. If the price ceiling is below the eq'm price, it is binding and causes a shortage.
- A price floor is a legal minimum on the price of a good. An example is the minimum wage. If the price floor is above the eq'm price, it is binding and causes a surplus. The labor surplus caused by the minimum wage is unemployment.


## CHAPTER SUMMARY

- A tax on a good places a wedge between the price buyers pay and the price sellers receive, and causes the eq'm quantity to fall, whether the tax is imposed on buyers or sellers.
- The incidence of a tax is the division of the burden of the tax between buyers and sellers, and does not depend on whether the tax is imposed on buyers or sellers.
- The incidence of the tax depends on the price elasticities of supply and demand.

